

JUSTICE AND HOME AFFAIRS

Summary Project Fiche

Project n°: LI9804.01

Title: Construction of Border Police Stations and strengthening the institutional capacity in 3rd pillar affairs

Location: Vilnius, Lithuanian - Belarus border (650 km)

Objectives

The overall objective is to improve the security of the Baltic Sea region by reinforcing the overall capacity of the Lithuanian border police through strengthening of one of the most important elements of the integrated system for protection of the state border - the infrastructure. This project also provides for institutional capacity strengthening to crisis management groups and to strengthen the eastern border in order to prevent a future build-up of illegal immigrants and illegal goods in the Baltic Sea region.

Description

The project involves the construction of 6 border police stations in 2 stages (the design project can be obtained at the Border Police Department, Ministry of the Interior), which are the key points in the border security command and control system and play a very important role in border management as well as support to crisis management groups.

The construction is in two stages: 1st stage involves construction of Svencionys Border Police Station (Akvieriskiu village), Ignalina Border Police Station (Tveriacius village), Adutiskes Border Police Station (Kackoniui village). 2nd stage involves construction of Eisiskes Border Police Station (Purvėnai village), Kabeliai Border Police Station (Kabaliai village), and Varėna Border Police station (Dubiciai village).

Institutional framework

In April 1997, the Lithuanian Ministry of Interior approved a major reorganisation and reform of its Border Police Department. It is designed to strengthen the border between Belarus and Lithuania and thereby stem illegal migration, proliferation of nuclear materials, smuggling of drugs, weapons, and other illegal goods. A number of reforms are being planned to overcome this problem. The number of Border Police stations has been increased from 11 to 14 and the number of regional Border Police Headquarters has been increased from 1 to 3. There is a plan to increase the number of officers from 1000 to 2000 along the Belarus border. A number of additional measures are in the process of being introduced by the Ministry of Interior and Border Police Department in order to create an infrastructure of the border management system (purchase of Thompson surveillance and Siemens information systems, Land Rover vehicles and radio communication equipment).

The expansion outlined above cannot be fully realised until the necessary facilities are made available to accommodate the new personnel and equipment. In view of the fact that presently existing facilities are inadequate, Lithuania must develop a plan to replace or refurbish some existing Border Police stations as well as to build new facilities to accommodate the proposed increase in manpower.

There are 11 border police stations on the Lithuanian- Belarus border. All the existing buildings have been designed for other purposes (e.g. Varėna Border Police station was a former kindergarten and Salcininkai Border Police station was a former dairy-processing factory). Therefore, the buildings are not adapted to the needs of the Border Police: they are located too far from the border, there are no special facilities for vehicles, border surveillance and other equipment. Moreover, the Border Police

Department has to lease some of the buildings from different authorities (Ignalina, Svencionys, Pabradė, and Salcininkai Border Police stations). At the same time, increasing the number of border police stations for better border control is a high priority issue (Adutiskės, Eisiskies, and Kabeliai Border Police stations).

The Government of Lithuania has already allocated special funds for construction of two Border Police Stations in Salcininkai and Pabradė. Border Police Stations in Medininkai and Dėvenickės are being reconstructed now. There is a need for 6 Border Police Stations to be constructed in addition to 4 Border Stations, which exist and could be used by the Border Police so far.

Budget: (ECU)

	Investments	Institutional Building	Total Phare (=I+IB)
Construction of Border Police Stations	2,500,000	500,000	3,000,000
TOTAL	2,500,000	500,000	3,000,000

Implementation arrangements

The CFCU will be the Implementation Unit, but responsibility for the preparation of ToRs and the technical implementation of the project will rest with the Border Police Department of the Ministry of Interior. A single project is envisaged to build the six stations in two phases.

Implementation schedule

Start of tendering	Start of project activity	Completion
1998 III	1998 IV	1999 IV

Equal opportunity

Taking into account that the project involves construction of infrastructure for the Border Police equal participation in the project by women and men could not be measured.

Environment

A formal environmental assessment and screening is required for each border police station separately by the local Environmental Agencies. These EAs are being conducted at the moment.

Rates of return

The measures under the project will facilitate the prevention of illegal migration into Lithuania and consequently into the EU member states and detection and prevention of the illegal movement of goods and stolen cars between Lithuania and Belarus.

The State has allocated approximately an additional 7 MECU, on top of the existing 7.5 MECU budget, for improvements to the Border Police Management system, of which at least 70% will fund improvements to the Eastern Border. As a strategic state institution it is not possible to calculate a meaningful Internal Rate of Return for this project, because actual revenue cashflows are impossible to calculate. However, using only the Government's and Phare contributions to the project the IRR would be 3%.

Investment criteria

The project provides an element of additionality as each station will provide additional capacity for the border police programme, which the Government initiated in 1997 and build on the Phare Eastern-Border Management Programme. It is sustainable because the Government is committed to the re-organisation of the Border police since the efficient control of Lithuania's eastern border has been identified as a priority by the Government of the Republic of Lithuania, taking into account European Commission's Opinion Agenda 2000. It is catalytic in that the project is an important part of the border management system by providing the necessary infrastructure for the command and control centres. The project is ready for implementation as soon as the funds come available and the conditionalities are met because the majority of the land has been transferred from the State to the Border police, the centres have been designed and human resources have been allocated. As this is investment in state institution and human resources, competition is encouraged through Phare tender procedures.

Conditionality and sequencing

The project is conditional on the continuation of the broad policy framework of the government, which puts fight against corruption and border control at the top of the agenda. It also requires the establishment of proper co-ordination mechanisms at the national level to avoid fragmentation of J&HA actions. This reinforced co-ordination is foreseen in the NPAA.

Human resources have already been re-allocated to the Border Police Department to increase the number of officers on the Eastern Border by 1,000. Special funds for preparatory works: identification of sites for new border police stations, transfer of land property to the possession of the Border Police Department, environmental assessment and screening. The design of a typical border police station has been completed and is available from the Border Police Department.

Annex 1			Programme name: LI 9804	Date of drafting: APR 98
LOGFRAME PLANNING MATRIX FOR Construction of Border Police Station			Contracting period expires: Oct 2000	Disbursement period expires: Oct 2001
<i>Project Number LI9804.01</i>			Total Budget: 3,0 (MECU)	Phare contribution: 3,0 (MECU)
Wider Objective	Indicators of Achievement*	How, When and By Whom Indicators Will Be Measured	Assumptions and Risks	
<ul style="list-style-type: none"> Improvement of the security of the Baltic Sea region and Lithuania's border regions Institutional strengthening – crisis management and judiciary 	<ul style="list-style-type: none"> Reduction of the number of illegal migrants and illegal goods entering Lithuania and EU member states Increase of tax revenues flowing to the budget Establishment of crisis management centre 	<ul style="list-style-type: none"> Ministry of Interior Ministry of Finance Ministry of Justice 	There is support for the project on the part of the municipalities, the Police and Customs authorities, since border areas have been subject to lawlessness, smuggling and other illegal activities.	
Immediate Objectives	Indicators of Achievement*	How, When and By Whom Indicators Will Be Measured	Assumptions and Risks	
<ul style="list-style-type: none"> Reinforcing the overall capacity of the Border Police through creation of the infrastructure along the Lithuanian-Belarus border Establishment of crisis management centre 	<ul style="list-style-type: none"> Construction of 6 border police stations to facilitate operations conducted by the Border Police Effective border management system where border police stations are command and control centers Judiciary and crisis managers trained 	<ul style="list-style-type: none"> Ministry of Interior Ministry of Justice 	<ul style="list-style-type: none"> It was assumed that the implementation of the project would take less than 1 year, while in fact it could last longer. 	
Outputs	Indicators of Achievement*	How, When and By Whom Indicators Will Be Measured	Assumptions and Risks	
<ul style="list-style-type: none"> 6 border police stations Crisis management centre Judiciary trained 	<ul style="list-style-type: none"> A network of Border Police Stations will be created in order to cover entire border with Belarus. Border Police Stations should be located close enough to the border line. Crisis management centre established 	<ul style="list-style-type: none"> Ministry of Interior Ministry of Justice 		

Annex 2

Detailed Cost Breakdown

Building border police stations and institutional strengthening LI 9804.01

	1998			Total
Component	Budget	Phare	Other	
<i>Investment</i>				
A. Studies	0	0	0	0
B. Financial Support	0	2,500,000	0	2,500,000
C. Equipment	0	0	0	0
D. Other	0	0	0	0
<i>Institutional Building</i>		500,000		500,000
Total	0	3,000,000	0	3,000,000

TIME IMPLEMENTATION CHART FOR PROJECT NUMBER LI 9804.01

Annex 3

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Annex 4

COMMITMENT (CONTRACT) SCHEDULE								Drafting date: April '98	
Sub-project: LI9804.01								Planning period: 1998	
Programme Title: Border police									
Projects:		Expected Contractual Commitments (Quarters)						Allocation	
				Planned				Cost estimate	
	I 98	II 98	III 98	IV 98	I 99	II 99	III 99	IV 99	MECU
Building stations				3,000	3,000	3,000	3,000	3,000	3,000
TOTAL				3,000	3,000	3,000	3,000	3,000	3,000

DISBURSEMENT (PAYMENT) SCHEDULE								Drafting date: April '98	
Sub-project: LI9804.01								Planning period: 1998	
Programme Title:		Border police							
Projects:		Disbursement (Payment) Schedule Quarters						Allocation	
				Planned				Cost estimate	
	IV 98	I 99	II 99	III 99	IV 99	I 2000	II 2000	III 2000	MECU
Building stations		0,600	1,200	1,800	2,400	3,000	3,000	3,000	3,000
TOTAL	0,000	0,600	1,200	1,800	2,400	3,000	3,000	3,000	3,000

Relation of the project to past Phare activities and other ongoing projects
LI 9804.01

The project will contribute to development of an Integrated System for the Protection of the State Border which would be important in terms of the border strengthening process. Technical and Command and Control Systems of the Border Police have to be considered as the main parts of the Integrated System. Implementation of the mentioned systems presupposes the creation of an infrastructure for the Border Police - a network of border police stations and border surveillance posts.

Taking into account that border police stations have to be considered as regional Command and Control Centers for border management system including surveillance, the project is related to Phare Eastern Border Management program and will complement it.

Lithuania, creating the System for the Protection of the State Border, invests also in border crossing facilities to reduce bottlenecks and to improve screening and verification of cargo, vehicles, and non-Lithuanian nationals moving in and out of the country. In this concern the project is related to Phare Regional Transport Program (construction of Kalvarijos border check-point on the Lithuanian-Polish border) and Phare Cross Border Cooperation Program (construction of Medininkai border check-point on the Lithuanian-Belarus border and Kybartai border check-point on the Lithuanian-Russian (Kaliningrad region) border).

List of relevant Laws and Regulations

LI 9804.01

1. The Law on the State Border (25 06 1992);
2. The Law on Protection of the State Border (28 06 1994);
3. The Law on the Police (11 12 1992);
4. The Law on the Basic Principals of the National Security (1912 1996).

Strategic plans and studies of the Government
LI 9804.01

The Government of the Republic of Lithuania adopted the Resolution “ On the main principals of the Integrated Border Management System” on 7th of June 1995. In addition in August 1995 the Government adopted it’s decision “On implementation of the Integrated Border Management System” which presupposed several stages in order to create infrastructure and technical-surveillance system of the Border Police Department. Taking into account Lithuanian’s efforts to upgrade it’s border control capabilities and measures, which have been already introduced, a new resolution of the Government on the further development of the border management system are being drafted by the Border Police Department.

Improvement of border management is one of the short-terms priorities of the AP for Lithuania. At the same time, creation of the infrastructure (construction of border police stations) of the Border Police, as the main measure in order to improve border management, is also included to NPAA.